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BACKGROUND

Plaintiff Michal R. Davis was hired by the U.S. Army Corp of Engineers ("USACE") to maintain the safety and security of USACE District Headquarters in Sacramento, California. (ECF No. 11, hereinafter "FAC," ¶ 8.) His duties included risk management analysis with an emphasis on internal controls and identifying and documenting potentially illegal actions that occurred at his duty site. (*Id.* ¶ 11.)

He is a disabled veteran: in addition to walking with a cane, Plaintiff was diagnosed with PTSD and anxiety, conditions for which he is receiving ongoing treatment. (Id. ¶ 9.) Plaintiff timely explained his medical condition and disabilities to all incoming USACE Chiefs and requested a reasonable accommodation of assistance with sending emails; he did not request a reasonable accommodation related to his unstable gait nor his PTSD or anxiety. (Id.)

On October 19, 2020, Plaintiff was selected for a supervisory position with USACE. (Id. ¶ 10.) Plaintiff asserts that while he was in that position he was improperly pressured by his management to underreport his findings of potentially illegal actions that occurred at the site. (Id. $\P\P$ 11-13.) Plaintiff further claims that he was improperly reprimanded for contacting USACE headquarters staff directly regarding the performance of his duties without going through his direct supervisor. (Id. ¶ 14.) On March 17, 2021, after experiencing a bad reaction from a COVID vaccination shot, Plaintiff was instructed by his supervisor to remain at home rather than return to work. (Id. ¶ 15.) This resulted in Plaintiff missing a training that day, for which Plaintiff was reprimanded. (Id.) Plaintiff further avers that he was unduly reprimanded for incorrectly entering time on his timecard, which he states he was never properly trained to do. (Id. ¶ 16.) Finally, Plaintiff was reprimanded for allegedly improperly allowing the entry of a particular individual to the USACE facility, which Plaintiff asserts was done according to protocol. (Id. \P 18.) These reprimands were used as the basis for Plaintiff's demotion from his supervisory position on April 27, 2021. (*Id.* $\P\P$ 12-16.) ////

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Plaintiff asserts that several unnamed, non-disabled coworkers had similarly acted in violation of USACE rules but were not as severely reprimanded as Plaintiff. (*Id.* ¶¶ 15, 22.) Plaintiff also claims that his supervisor would regularly draw attention to the fact that Plaintiff walked with a cane and would make unwelcome comments whenever Plaintiff walked successfully without his cane. (*Id.* ¶ 20.) Additionally, his supervisor told Plaintiff that he "scared people," requiring Plaintiff to telework or be placed on administrative leave as a result, which limited access to necessary systems needed for Plaintiff to perform his job duties. (*Id.* ¶ 21.) Finally, Plaintiff posits that Defendant failed to provide Plaintiff with a reasonable accommodation for his disability during his employment with USACE and retaliated against him for not amending various reports in favor of his employer. (*Id.* ¶¶ 23, 24.)

LEGAL STANDARD

A party may move to dismiss for "failure to state a claim upon which relief can be granted." Fed. R. Civ. P. 12(b)(6). The motion may be granted only if the complaint lacks a "cognizable legal theory or sufficient facts to support a cognizable legal theory." *Mendiondo v. Centinela Hosp. Med. Ctr.*, 521 F.3d 1097, 1104 (9th Cir. 2008). While the Court assumes all factual allegations are true and construes "them in the light most favorable to the nonmoving party," *Parks Sch. of Bus., Inc. v. Symington*, 51 F.3d 1480, 1484 (9th Cir. 1995), if the complaint's allegations do not "plausibly give rise to an entitlement to relief" the motion must be granted, *Ashcroft v. Iqbal*, 556 U.S. 662, 679 (2009) ("*Iqbal*").

A complaint need contain only a "short and plain statement of the claim showing that the pleader is entitled to relief," Fed. R. Civ. P. 8(a)(2), not "detailed factual allegations," *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007) ("*Twombly*"). However, this rule demands more than unadorned accusations; "sufficient factual matter" must make the claim at least plausible. *Iqbal*, 556 U.S. at 678. In the same vein, conclusory or formulaic recitations of elements do not alone suffice. *Id.* "A claim has facial plausibility when the plaintiff pleads factual content that allows the court to

draw the reasonable inference that the defendant is liable for the misconduct alleged." *Id.* This evaluation of plausibility is a context-specific task drawing on "judicial experience and common sense." *Id.* at 679.

A party may move to dismiss a complaint for lack of subject matter jurisdiction under Federal Rule of Civil Procedure 12(b)(1). See Nat'l Fed'n of the Blind of Cal. v. Uber Techs., Inc., 103 F. Supp. 3d 1073, 1078 (N.D. Cal. 2015). "[The] party invoking the federal court's jurisdiction has the burden of proving the actual existence of subject matter jurisdiction." Thompson v. McCombe, 99 F.3d 352, 353 (9th Cir.1996).

DISCUSSION

The Court finds that while Plaintiff's pleaded facts are sparse, he meets the generous threshold afforded to him for his disparate treatment claim at this stage in the litigation. However, Plaintiff's failure to accommodate claim was not previously raised to the U.S. Equal Employment Opportunity Commission (EEOC), and thus, the Court lacks jurisdiction to consider it. On Plaintiff's final two allegations, his FAC does not provide sufficient detail to satisfy the elements of a retaliation or hostile work environment claim, and thus, those claims must be dismissed.

1. Plaintiff's April 27, 2021, Removal From His Supervisory Position is Time Barred and Thus Cannot be a Basis For Any of His Claims

As a threshold matter, the Court must address Defendant's argument that Plaintiff's April 27, 2021 dismissal from his supervisory position is time barred. In order for a federal government employee to bring a discrimination suit under the Rehabilitation Act, the employee must, among other things, initiate contact with an EEOC counselor with 45 days of the alleged discriminatory act. 29 C.F.R. § 1614.105(a)(1). "Each discrete discriminatory act starts a new clock for filing charges alleging that act," and "discrete discriminatory acts are not actionable if time barred, even when they are related to acts alleged in timely filed charges." *Nat'l R.R. Passenger Corp. v. Morgan*, 536 U.S. 101, 113 (2002).

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Plaintiff claims that his April 27, 2021, removal from his supervisory position was a discriminatory act. (FAC ¶¶ 27, 34.) Plaintiff filed a Formal Complaint of Discrimination on December 2, 2021, with an appropriate EEOC contact; he does not specify in his complaint what date he initially contact an EEOC office. (FAC ¶ 5.) However, in subsequent briefing, Plaintiff asserts that he contacted an EEOC representative on August 30, 2021 (ECF No. 16, hereinafter "Opp'n" at 6), although Defendant asserts it was at some point in September 2021 (ECF No. 12, hereinafter "Mot.," at 2). Even assuming Plaintiff is correct, his first contact with an EEOC representative was more than 45 days after April 27, 2021, the date that Plaintiff was terminated from his supervisory position with USACE, meaning his claims related to his removal are untimely. (See FAC ¶ 10.) And even though Plaintiff alleges a subsequent act of discrimination after his removal (FAC ¶ 21), that discrete act began a new window for contacting the EEOC specifically pertaining to that act, rather than extending the time window related to Plaintiff's previous removal from his supervisory position. See Nat'l R.R. Passenger Corp., 536 U.S. at 113.

As a result, Plaintiff's removal from his supervisory position, although it is an allegedly discriminatory act, cannot be the basis for any subsequent claim brought by Plaintiff. *Lyons v. England*, 307 F.3d 1092, 1105 (9th Cir. 2002) (failure to exhaust available administrative remedies is "fatal to a federal employee's discrimination claim"). Additionally, the acts that ostensibly formed the basis for that allegedly retaliatory removal (not changing his reported security findings, directly contacting USACE HQ staff, missing training, incorrectly entering timecard data, and improperly allowing an individual to enter the site) are similarly time barred because they pertain to his removal. Defendant's Motion to Dismiss claims related to Plaintiff's removal from his supervisory position is GRANTED. And since Plaintiff cannot cure this defect, amendment would be futile.

That said, claims related to Plaintiff's administrative leave and telework assignment are within the statute of limitations period. Plaintiff's administrative

leave/telework assignment was effectuated on approximately August 16, 2021, within the 45-day window identified by both parties, and thus, that incident can serve as a basis for Plaintiff's claims. (See FAC \P 21.)

2. Plaintiff's Disability Discrimination Claim is Viable (Cause of Action 1)

Plaintiff asserts that USACE employees discriminated against him due to his actual or perceived disabilities. Courts apply *Iqbal* and *Twombly*'s pleading standard to employment discrimination cases, requiring that a complaint must be facially plausible. *Mattioda v. Nelson*, 98 F. 4th 1164, 1174 (9th Cir. 2024). District courts have an "obligation to construe well-pleaded allegations" in favor of a plaintiff. *Id.* at 1175; *Lathus v. City of Huntington Beach*, 56 F. 4th 1238, 1240 (9th Cir. 2023). While Plaintiff's alleged facts are sparse, the Court interprets all inferences in favor of the Plaintiff.

Plaintiff's FAC meets the threshold of a well-pleaded complaint, albeit barely. While the FAC is noticeably devoid of key facts that could be asserted at this point in the litigation and that would substantiate Plaintiff's various claims, his barebones allegations are sufficient to establish a viable claim under Ninth Circuit caselaw. At this early stage, Plaintiff need not concretely show that Defendant's alleged discrimination was in response to Plaintiff's disability. See Mattioda, 98 F. 4th at 1175. Instead, Plaintiff's claim survives if, taking all alleged facts as true and interpreting them in favor of the Plaintiff, a Court can reasonably infer a nexus between his disability and Defendant's alleged discriminatory actions.

Plaintiff meets that low bar. He has identified that he is a disabled veteran who suffers from anxiety and PTSD and walks with a cane, and that he shared this information with "all incoming [USACE] Chiefs." (FAC ¶ 9.) He has also identified a series of relevant actions taken by various supervisors, including remarks drawing attention to Plaintiff's cane use and his ability to sometimes walk without a cane, a comment that Plaintiff could be reprimanded if he took leave due to anxiety and distress related to his PTSD without first getting approval, and a statement that he

needed to telework because he "scared people." (Id. ¶¶ 19-21.) Additionally, Plaintiff points to several unidentified, non-disabled employees who he alleges acted similarly to him yet did not face similar consequences. (Id. $\P\P$ 15, 22.) Taken together and viewed in the light most favorable to Plaintiff, there could plausibly be a nexus between Plaintiff's disability and his supervisors' actions, meeting the criteria to avoid dismissal at this early stage. In reaching this conclusion, the Court notes that his supervisors' actions explicitly invoked Plaintiff's disabilities, either drawing attention to them in an unflattering light or coming as a response to a request related to a

disability.

Accordingly, the Court finds that Plaintiff's disparate treatment claim survives Defendant's Motion to Dismiss.

3. Plaintiff Has Not Exhausted His Administrative Remedies in Bringing His Failure to Accommodate Claim (Cause of Action 2)

"A plaintiff must exhaust [their] administrative remedies by filing a timely charge with the EEOC . . . thereby affording the agency an opportunity to investigate the charge." B.K.B. v. Maui Police Dep't, 276 F.3d 1091, 1099 (9th Cir. 2002), abrogated on other grounds by Fort Bend Cnty., Tex. v. Davis, 587 U.S. 541 (2019). The Court may not consider "[a]llegations of discrimination not included in the plaintiff's administrative charge . . . unless the new claims are like or reasonably related to the allegations contained in the EEOC charge." Id. at 1100, internal quotations omitted. While courts are typically restrained from considering information outside of the pleadings, it is "well established that courts may consider the administrative record of a plaintiff's claims before the EEOC as judicially noticeable matters of public record." Lacayo v. Donahoe, No. 14-CV-04077-JSC, 2015 WL 993448, at *9 (N.D. Cal. Mar. 4, 2015); see also Sommatino v. U.S., 255 F.3d 704, 709 & fn.3 (9th Cir. 2001) ("In reviewing a motion to dismiss based on lack of subject matter jurisdiction pursuant to Fed. R. Civ. P. 12(b)(1) the court may consider affidavits or any other evidence properly before the court.").

Defendant argues that Plaintiff has not raised his failure to accommodate claim to the EEOC, and thus, that the Court cannot consider the issue. The Court agrees. In Plaintiff's EEOC complaint (see Mot., Decl. of Toya Coleman, Ex. 5), of which the Court grants judicial notice¹ as a valid matter of public record, Plaintiff makes no mention of any failure to accommodate claim; he does not mention any need for accommodation for any disability, nor his employer's failure to act on his request. (See id.)

Plaintiff, acknowledging this deficit, argues that his reasonable accommodation claim is "like or reasonably related to" his other, properly plead claims. (See Opp'n at 10-11; B.K.B., 276 F.3d at 1099.) While it is true that Plaintiff has sufficiently pled a disability discrimination claim, his failure to indicate that he sought, needed, or was denied an accommodation related to his disability is fatal to his reasonable accommodation claim presented to this Court. Plaintiff's allegations that he was discriminated against on the basis of his disability is not sufficient to put the EEOC on notice that he had also been denied a reasonable accommodation for that disability. See Jefferson v. Time Warner Cable, No. CV 11-5637-GW(CWX), 2012 WL 12887692, at *15 (C.D. Cal. July 23, 2012) ("[O]ne cannot expect a failure to accommodate claim to develop from an investigation into [discriminatory treatment]."), quoting Green v. Nat'l Steel Corp., 197 F.3d 894, 898 (7th Cir. 1999).

Accordingly, the Court lacks jurisdiction to consider Plaintiff's failure to accommodate claim and it must be dismissed.

4. Plaintiff Has Not Alleged Sufficient Facts to Support a Retaliation Claim (Cause of Action 3)

Plaintiff fails to allege sufficient facts to show a causal link between his involvement in protected activities and an adverse action from his employer. A prima facie case of retaliation requires a plaintiff to show: "(1) involvement in a protected activity, (2) an adverse employment action and (3) a causal link between the two."

¹ The Court, in granting judicial notice, recognizes the legal effect of the EEOC complaint, but does not consider the contents of the complaint for the truth of the matter asserted.

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Brooks v. City of San Mateo, 229 F.3d 917, 928 (9th Cir. 2000). As to the first prong, Plaintiff alleges he engaged in the following discrete activities that are protected under federal law: (1) requesting a reasonable accommodation; (2) resisting efforts by his supervisors to alter reported data; and (3) filing an EEOC complaint. (FAC ¶¶ 34, 39.) Taking plaintiff's second purported activity first, that he resisted efforts by his supervisors to change reported information, that activity is not a valid basis on which to state a claim. Even if it were not time barred – and the Court has already determined that it is, see supra section 1 – it is not a protected activity <u>under any civil rights law</u>. In other words, it has no relation to Plaintiff's disability or to any complaints related to mistreatment as a result of that disability. See Jurado v. Eleven-Fifty Corp., 813 F.2d 1406, 1411-12 (9th Cir. 1987) (affirming dismissal of a retaliation claim where the plaintiff did not engage in protected activity and where his complaint did not concern discrimination prohibited by federal law).

That leaves his request for a reasonable accommodation and his filing of an EEOC complaint, both of which plainly fall within the gamut of protected activities. See Rodriguez v. City of Colton, 541 F. App'x 738, 739 (9th Cir. 2013) ("[A]ctivities must plausibly bear some relation to discrimination on the basis of a protected characteristic."). But based on the allegations in the FAC, neither of these activities led to an adverse employment action. Plaintiff merely alleges that Defendant "retaliated against Plaintiff by adversely affecting Plaintiff's employment." (FAC ¶ 34.) This barebones allegation does not satisfy the standard for federal pleadings. See Iqbal, 556 U.S. at 678.

Even if the Court were to extrapolate specific actions alleged in the Complaint to have been taken by Defendant as being in response to Plaintiff's participation in protected activities, none would qualify as an adverse employment action.² For example, Plaintiff pleads that Defendant made a comment to Plaintiff that failure to

² As noted earlier, the Court has deemed Plaintiff's removal from his supervisory position and related acts as being time-barred. See supra, section 1.

utilize the right process of requesting leave could result in Plaintiff being considered

absent without leave until approval is given. (FAC ¶ 20.) While it is true this comment

anxiety and distress, being advised of a USACE policy that approval must generally be

was made in response to Plaintiff's post-hoc request to be absent from work due to

given for time off from work is not an adverse employment action – it is merely a

recitation of a standard employment practice. Separately, Plaintiff asserts that his

¶ 21.) While being assigned to solely telework may be an adverse employment

action, Plaintiff does not articulate that this was done in response to him having a

disability or otherwise participating in a protected activity. In other words, Plaintiff has

not sufficiently linked any adverse action to his involvement in a protected activity (i.e.,

reassignment to telework was in response to his coworkers being afraid of him. (Id.

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claim.

5. Plaintiff Has Not Alleged Sufficient Facts to Support a Hostile Work **Environment Claim (Cause of Action 4)**

filing a report with the EEOC), and thus, he does not bring a plausible retaliation

Plaintiff alleges that a number of acts from his supervisors at USACE contributed to a hostile work environment. Specifically, he points to being harassed for using a cane, requesting reasonable accommodations, protesting being pressured to be untruthful in reporting violations, filing a complaint with an EEOC contact, and otherwise engaging in a protected activity. (*Id.* $\P\P$ 37-41.)

To prevail on a hostile-work-environment claim, a plaintiff must establish that: (1) they were subjected to verbal or physical conduct concerning a protected characteristic, such as race, sex, age, or disability; (2) the conduct was unwelcome; and (3) the conduct was sufficiently severe or pervasive to alter the conditions of his or her employment and create an abusive work environment. See Vasquez v. Cnty. of L.A., 349 F.3d 634, 642 (9th Cir. 2003), as amended (Jan. 2, 2004); see also Fowler v. Potter, No. C 06-04716 SBA, 2008 WL 2383073, at *9 (N.D. Cal. June 9, 2008) (including disability-related claims under hostile work environment framework). This

conduct "must be extreme," and does not include "the ordinary tribulations of the workplace, such as the sporadic use of abusive language." *Faragher v. City of Boca Raton*, 524 U.S. 775, 788 (1998), internal quotations omitted. In weighing these claims, courts must weed out "[d]iscrete acts [of discrimination or retaliation] such as termination, failure to promote, denial of transfer, or refusal to hire," which are claims that are actionable in their own right and for which there is already a legal remedy available to a plaintiff, from the more nebulous hostile work environment claims. *Nat'l R.R. Passenger Corp.*, 536 U.S. at 114. "[D]iscrete acts cannot be a part of a hostile work environment claim." *Phan v. Emp. Dev. Dep't*, No. 2:16-CV-00256-KJM-CKD, 2017 WL 3116826, *4 (E.D. Cal. July 21, 2017).

Plaintiff posits that he was subject to "unwelcome harassment by NPS based on his disabilities" and that the "harassment has been so severe and pervasive such that it alters the terms of his employment." (FAC \P 38.) Plaintiff appears to have erroneously referred to the National Parks Service, which is not a party to this case. Interpreting Plaintiff's claim as involving USACE, the Court finds that this claim fails. None of the limited facts as pleaded by Plaintiff meet the threshold of being severe enough to alter his workplace. See Faragher, 524 U.S. at 788. Indeed, the majority of acts that Plaintiff points to are discrete acts when themselves cannot support a hostile work environment claim. For example, Plaintiff points to being reprimanded for asking for reasonable accommodations and being told to work from home or be placed on leave due to him scaring people (which Plaintiff asserts was related to him having a disability), both of which are which are discrete acts that provide a separate basis for their own disability discrimination claim, as discussed earlier. See Nat'l R.R. Passenger Corp., 536 U.S. at 114; supra, section 1. Separately, as discussed earlier, Plaintiff relies on being reprimanded for refusing to alter the contents of his safety reports, which is not a protected activity or related to a disability, and otherwise would not contribute to a hostile work environment claim.

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The remaining claims do not provide a sufficient base for a hostile work environment claim. Plaintiff references "numerous occasions" on which an unnamed supervisor remarked on Plaintiff's cane usage. (FAC ¶ 19). While the Court can understand how such comments might be unwelcome and could in theory contribute to a hostile work environment, Plaintiff's conclusory assertion does not identify who made the comments, when they occurred, how many times they occurred, or how those comments contributed to an abusive work environment. In other words, he does not sufficiently demonstrate that these comments were more than "the sporadic use of abusive language." *See Faragher*, 525 U.S. at 788.

The last remaining act identified by Plaintiff - that he received an undue reprimand for asking for leave - is not a discrete act because it does not otherwise

The last remaining act identified by Plaintiff - that he received an undue reprimand for asking for leave - is not a discrete act because it does not otherwise provide Plaintiff a separate disability-related cause of action. (See FAC ¶ 20; Mot. at 3.) And it is timely because it occurred within 45 days of the Plaintiff's EEOC contact. See Porter v. Cal. Dep't of Corr., 419 F.3d 885, 893 (9th Cir. 2005) (hostile work environment claims must be based on timely, non-discrete acts.) Accordingly, the Court may consider this factual allegation as part of a hostile work environment claim. But as discussed earlier, Plaintiff's supervisor's response regarding USACE's leave policy is hardly an offensive answer to Plaintiff. While Plaintiff's underlying PTSD and anxiety may certainly be severe, a supervisor's advisement that, generally, an employee must receive approval for time off requests or face punishment, is not evidence of severe or pervasive harassment, nor does Plaintiff sufficiently express how it implicates his disability. Plaintiff otherwise does not allege facts that would support a finding of a hostile work environment. Accordingly, this claim is dismissed. However, the Court will grant leave to amend to Plaintiff to refile this specific claim with more concrete factual allegations.

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6. Leave to Amend

A court granting a motion to dismiss a claim must decide whether to grant leave to amend. Leave to amend should be "freely given" where there is no "undue delay, bad faith or dilatory motive on the part of the movant, . . . undue prejudice to the opposing party by virtue of allowance of the amendment, [or] futility of [the] amendment" Foman v. Davis, 371 U.S. 178, 182 (1962); Eminence Cap., LLC v. Aspeon, Inc., 316 F.3d 1048, 1052 (9th Cir. 2003) (listing the Foman factors as those to be considered when deciding whether to grant leave to amend). But, dismissal without leave to amend may be proper if it is clear that "the complaint could not be saved by any amendment." Intri-Plex Techs., Inc. v. Crest Group, Inc., 499 F.3d 1048, 1056 (9th Cir. 2007) (citing In re Daou Sys., Inc., 411 F.3d 1006, 1013 (9th Cir. 2005); Ascon Props., Inc. v. Mobil Oil Co., 866 F.2d 1149, 1160 (9th Cir. 1989) ("Leave need not be granted where the amendment of the complaint . . . constitutes an exercise in futility ")).

Here, Plaintiff's second claim cannot be remedied by pleading additional facts, as the court lacks jurisdiction over it, and thus, it must be dismissed with prejudice. Plaintiff's third and fourth claims may be remedied by the pleading of additional facts as discussed above, should they exist. Accordingly, the Court will dismiss Plaintiff's third and fourth claim with leave to amend.

CONCLUSION

In accordance with the above, IT IS HEREBY ORDERED as follows:

- 1. Defendant's Motion to Dismiss (ECF No. 12) is hereby GRANTED to the extent the relief sought is based on Plaintiff's removal from his supervisory position;
- 2. Defendant's Motion to Dismiss is otherwise DENIED as to cause of action one;
- 3. Defendant's Motion to Dismiss is otherwise GRANTED WITH PREJUDICE as to cause of action two;
- 4. Defendant's Motion to Dismiss is otherwise GRANTED WITHOUT PREJUDICE as to causes of action three and four;

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1	5. Plaintiff may file a Second Amended Complaint within 14 days of this Order;
2	and
3	6. The Motion to Dismiss the prior complaint (ECF No. 5) is DENIED AS MOOT.
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5	Dated: March 31, 2025 /s/ Daniel J. Calabretta
6	THE HONORABLE DANIEL J. CALABRETTA UNITED STATES DISTRICT JUDGE
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